# Pakistan Strategy



18 February 2022

# Gas sector reforms

### Amendments in OGRA Act should bode well for Circular debt reduction

The government has passed amendments in the OGRA Ordinance 2002; which will streamline the process of future gas determination and improve cost recovery in the gas system. Oil and Gas Regulatory Authority (OGRA) is the regulator with powers to determine petroleum and gas prices in Pakistan; however, government intervention in the past has undermined its ability to pass on the increase in cost of gas and other fuels (aimed at containing increase in prices to protect consumers). The resultant inefficiencies – from delays in determinations and inadequate cost pass-on – ultimately led to massive circular debt, a liquidity crisis in the entire Gas chain.

Both houses of Parliament have approved the amendments, which come into effect immediately. The two key amendments are:

Amendments	Implications
Cost of RLNG imports will now become part of weighted average cost of gas – of the gas distribution companies, SNGP and SSGC – instead of accounting for them separately from distribution of indigenous natural gas.	This will significantly improve cost recoveries for the Gas utilities and in turn their suppliers (E&Ps and PSO). In the past, during winters gas utilities supplied imported RLNG to domestic consumers, which were however charged at the rate of natural gas (less than half the cost of RLNG), which exacerbated circular debt buildup for the utilities and their suppliers. In our view, the amendment will spread out the cost of expensive RLNG to all consumers and improve cost recovery in the long run. However, an immediate side effect of this step will be higher inflation through the increase of consumer gas tariffs, all else the same.
OGRA will notify new gas prices without government and public intervention	This will make the process of gas determination more nimble – eradicating the time it takes the utilities to match the cost of gas with their revenues – and in turn not build upon the circular debt balance, especially in an environment of sharply rising oil prices (Gas prices in Pakistan are benchmarked to international oil prices). In the past, delays in gas determination have been as severe as 2-3 years apart.

Source: IMS Research

All in all, the above measures will not only lead to better matching of costs and revenues in the gas system (lower circular debt), but also, doing so will significantly reduce cross subsidies and ultimately the fiscal burden borne by the government. We believe that the amendments are part of the commitments made to the <u>IMF for Program resumption</u>. The reform is another key milestone achieved by the PTI government aimed at eradicating the root causes of circular debt in the Energy chain. It is in line with our expectation for greater Energy sector reforms during 2022, which will lead to turnaround of payouts from companies in the Energy chain, and in turn better price discovery in Energy sector stocks, in our view.

### **Key Beneficiaries**

**Gas Utilities:** The two gas distribution companies in Pakistan – Sui Northern Gas Pipeline Ltd (SNGP) and Sui Southern Gas Company (SSGC) – will benefit from more timely gas determination and efficient cost recovery from consumers. Cash-flows will majorly improve and earnings will rise mostly because of lower finance cost on borrowings, in our view. The utilities will in turn have more internal cash-flows for investment in large pipeline projects in Pakistan, which directly enhances their profitability. UFG losses will be larger, as they are based on higher cost of gas.

**E&Ps:** Pakistan Petroleum Ltd's (PPL) receivables have shot from c.PKR60bn by end FY16 to c.PKR280bn by end FY21. It started from the c.60% increase in well-gas price of Sui field (PPL's largest asset which supplies c.10% of indigenous natural gas) in May 2016. Given the delays in the gas tariff determination of the Gas utilities, PPL has not been able to fully recover the increased cost of gas supplied to them. Rising share of RLNG in total gas consumption in Pakistan – without commensurate increase in consumer gas tariffs – exacerbated the issue. Thus, PPL has resorted to sharp dividend cuts and even subpar drilling activity ever since.

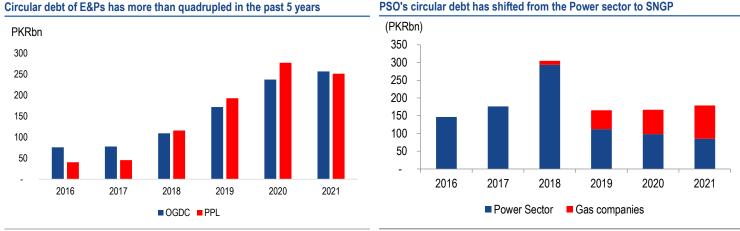
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The other large E&P, Oil & Gas Development Co. (OGDC), has faced the same issue as PPL but dividend cuts in its case have been less acute. Both stocks are significantly undervalued, at forward P/E of c.3.0x earnings; the present stock prices are at the same levels as when Brent was around US\$40/bbl (before November 2020).



Source: Company Accounts

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**PSO:** Being the largest importer of petroleum and RLNG in Pakistan, Pakistan State Oil (PSO) has long been among the worst affected companies from circular debt. Phase out of furnace oil based power generation, since late 2017, has significantly improved the company's cash-flows ever since. However, PSO has been importing LNG since 2015 and supplying it to the gas utilities. In the recent past, SNGP has been the prime source of fresh circular debt for PSO, while dues from the IPPs have progressively declined (refer chart above). The above amendments promise to slow down the buildup from gas utilities as well, in our view. This should release the company's cash-flows to invest in the upgrade of Pakistan Refinery Ltd.

**Neutral for Fertilizer**: Fertilizer sector is presently enjoying decent pricing power amid low inventory levels, better farm economics and significant increase of Urea prices in international market. Therefore, we believe that any increase in feed and fuel gas prices will easily be passed on to end users by the producers. If the government increases feed and fuel gas prices by PKR50/mmbtu then it will translate into c.PKR75/bag increase in Urea Prices. If government increase gas prices and simultaneously producers pass on such impact, then this event will be (i) neutral for FFC, (ii) negative for FFBL and FATIMA; as DAP and NP prices are set according to import parity and any significant decline in imported DAP prices will reduce both companies' margins, and (iii) positive for EFERT, as it is procuring additional gas at 2012 Petroleum policy rates which are significantly higher than normal Fertilizer gas rates. Hence an increase of PKR50/mmbtu in gas prices will elevate EFERT EPS by PKR0.34, all else the same.

**Broadly Neutral for General industries:** Given the above amendments are likely to lead to higher gas tariffs, in our view, certain Chemical companies could bear lower profit margins (especially the Petrochemicals, LOTCHEM and EPCL, which lack pricing power as prices/margins are internationally determined). The Textile sector will be neutral as their gas tariff have been fixed at US\$6.5/mmtu and linked to that of regional competitors. From our understanding, other industries, which consume RLNG instead of natural gas (especially in the North), may benefit from relatively lower cost of gas. However, we await further clarity on this matter.

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INTER MARKET

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Buy	Total return expectation of ≥ 15% or expected to outperform the KSE-100 index
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\*Based on 12 month horizon unless stated otherwise in the report.

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